

Message Text

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PAGE 01 USUN N 01943 01 OF 02 122346Z
ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 CIAE-00 DODE-00 PM-05
H-01 INR-10 L-03 NSAE-00 PA-01 SP-02 SS-15 HA-05
ACDA-12 ARA-10 NSCE-00 SSO-00 ICAE-00 INRE-00
/101 W

-----088419 130012Z /73

O 122342Z MAY 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 1345
INFO AMEMBASSY BONN IMMEDIATE
AMCONSUL CAPE TOWN IMMEDIATE
AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY GABORONE IMMEDIATE
AMEMBASSY LAGOS IMMEDIATE
AMEMBASSY LIBREVILLE IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY LUSAKA IMMEDIATE
AMEMBASSY MAPUTO IMMEDIATE
AMEMBASSY OTTAWA IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE

C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 01943

CAPE TOWN FOR EMBASSY

E.O. 11652: GDS
TAGS: PORG, SF, WA
SUBJECT: NAMIBIA: DRAFT MESSAGE FOR SWAPO

REF: LUSAKA 1718

1. IN LIGHT OF DEMARCHES WHICH HAVE NOW BEEN MADE TO
SOUTH AFRICANS AND FRONTLINE, AND GIVEN URGING FROM
ZAMBIAN FOREIGN MINISTER MWALE (REFTEL), CONTACT GROUP
AGREED MAY 12 THAT DEMARCHE SHOULD BE MADE TO SWAPO
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PRESIDENT NUJOMA AS SOON AS POSSIBLE. GIVEN THE DIFFICULTY
OF TRACKING NUJOMA DOWN, GROUP AGREED THAT DEMARCHE
SHOULD BE MADE IN THE FORM OF A WRITTEN MESSAGE. GROUP
BELIEVES THAT TEXT OF MESSAGE SHOULD BE PASSED TO SWAPO
IN NEW YORK AND LUANDA. NUJOMA IS IN ANGOLA AND FRENCH
REPORT THAT HE WILL PROBABLY REMAIN THERE FOR THREE WEEKS.

2. FOLLOWING IS TEXT OF DRAFT MESSAGE, AGREED UPON BY
CONTACT GROUP MAY 12 AD REFERENDUM:

BEGIN TEXT.

IN YOUR LETTER OF 7 MAY TO AMBASSADOR YOUNG, YOU
EXPLAINED THAT SWAPO WOULD BE UNABLE TO ATTEND TALKS
WITH THE FIVE AT THAT TIME IN THE FACE OF THE LATEST
CRITICAL DEVELOPMENTS. WE FULLY UNDERSTAND YOUR REASONS
FOR WISHING TO RETURN TO AFRICA.

WE BELIEVE THAT THE RECENT SOUTH AFRICAN MILITARY
OPERATION IN ANGOLA, LAUNCHED FROM NAMIBIAN TERRITORY,
AGAIN SHOWS THE NECESSITY OF NAMIBIA'S EARLY ACCESSION
TO INDEPENDENCE ON THE BASIS OF SECURITY COUNCIL RESOLU-
TION 385. OUR FIVE GOVERNMENTS HAVE PROTESTED AGAINST
THIS UNJUSTIFIED ACTION BILATERALLY, IN THE SECURITY
COUNCIL AND IN A RECENT JOINT DEMARCHE TO THE SOUTH
AFRICAN GOVERNMENT. WE SHOULD LIKE TO TAKE THIS OPPOR-
TUNITY TO OFFER OUR CONDOLENCES THROUGH YOU TO THE
FAMILIES AND FRIENDS OF ALL THOSE KILLED OR
WOUNDED LAST WEEKEND AT CASSINGA.

WE ARE SURE THAT YOU AND YOUR COLLEAGUES ARE NOW
ASSESSING THE SITUATION. WE SHOULD NOT ALLOW
THIS ACTION BY SOUTH AFRICA TO SPOIL THE CHANCE FOR AN
INTERNATIONALLY ACCEPTABLE SETTLEMENT, WHICH IS STILL
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WITHIN OUR REACH. THIS WOULD PLAY INTO THE HANDS OF
THOSE WHO DO NOT SEEK SUCH A SETTLEMENT. WE HOPE THAT
SWAPO WILL BEAR THIS POINT IN MIND IN CONSIDERING ITS
OWN ACTIONS.

WE HAD HOPED THAT THE TALKS WE HAD PLANNED WITH
YOU WOULD HAVE BROUGHT US TO A SETTLEMENT. UNLESS WE
REACH ONE SOON, THE CYCLE OF REPRESSION AND VIOLENCE WILL
INCREASE IN FREQUENCY AND SCALE; MAKING THE ACHIEVEMENT
OF A SETTLEMENT EVEN MORE DIFFICULT. IMPLEMENTATION OF
THE PROPOSAL ON THE OTHER HAND WOULD DETER SUCH SOUTH
AFRICAN ACTIONS, AS SOUTH AFRICA WOULD THEN BE BOUND BY
THE PROVISIONS OF THE AGREEMENT FOR AN END TO ALL HOSTILE
ACTS.

WE BELIEVE IT IS IMPORTANT TO GET AN AGREEMENT NOW
WHICH PUTS A SUBSTANTIAL NUMBER OF UN MILITARY AND
CIVILIAN PERSONNEL INTO NAMIBIA. A TERRITORY FREE OF ALL
BUT A RESIDUAL SOUTH AFRICAN MILITARY FORCE, AWAITING
TOTAL WITHDRAWAL, AND WITH A SUBSTANTIAL UN PRESENCE,
WILL RADICALLY ALTER THE EXISTING SITUATION, AND WILL
PROVIDE THE BEST OPPORTUNITY TO ACCOMPLISH OUR COMMON

GOAL OF SELF-DETERMINATION AND INDEPENDENCE FOR NAMIBIA.
INDEED, WE BELIEVE THAT ONCE UN PERSONNEL ARE PRESENT THE
PROCESS OF NAMIBIAN INDEPENDENCE UNDER INTERNATIONALLY
ACCEPTABLE CONDITIONS IS BOUND TO PROCEED TO ITS
INEVITABLE CONCLUSION.

WE WERE ENCOURAGED BY THE STATEMENT IN YOUR LETTER
TO AMBASSADOR YOUNG THAT SWAPO STILL WISHES TO HAVE AN
ACCEPTABLE NEGOTIATED SETTLEMENT FOR NAMIBIA. WE HOPE
THAT WE WILL HAVE A CHANCE TO DISCUSS YOUR REMAINING
CONCERNS WITH YOU AS SOON AS YOU FEEL ABLE TO MEET US.

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-----088451 130012Z /73

O 122342Z MAY 78

FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 1346
INFO AMEMBASSY BONN IMMEDIATE
AMCONSUL CAPE TOWN IMMEDIATE
AMEMBASSY DAR ES SALAAM IMMEDIATE
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C O N F I D E N T I A L SECTION 02 OF 02 USUN NEW YORK 01943

CAPE TOWN FOR EMBASSY

WE BELIEVE THAT ONLY ONE MAJOR SUBSTANTIVE ISSUE,
WALVIS BAY, CURRENTLY STANDS IN THE WAY OF A SETTLEMENT.
AS YOU KNOW, WE ARE PREPARED TO DISCUSS WITH YOU SOME
POSITIVE SUGGESTIONS ON THIS REMAINING
QUESTION. WE HAVE IN MIND MAKING A FIRM COMMITMENT THAT

WALVIS BAY MUST BE A PART OF NAMIBIA, IN THE CONTEXT OF
YOUR ACCEPTANCE OF A PROPOSAL. WE SHALL BE VERY READY
TO GO INTO MORE DETAIL WHEN THE TIME COMES FOR US TO
MEET AGAIN.

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WE ARE CONVINCED THAT, DESPITE SOUTH AFRICA'S
RECENT INADMISSIBLE ACTION, THE ADVANTAGES OF AN INTER-
NATIONALLY ACCEPTABLE SETTLEMENT REMAIN AS GREAT NOW AS
THEY DID BEFORE. WE ALSO BELIEVE THAT WE NEED TO ACHIEVE
A SOLUTION SOON BEFORE ANY FURTHER PROBLEMS ARISE.
YOUNG

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Disposition Approved on Date:
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Litigation History:
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Review Release Event: n/a
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Secure: OPEN
Status: NATIVE
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TAGS: PORG, SF, WA, SWAPO
To: STATE
Type: TE
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